

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
SS-15 USIA-06 AF-10 ARA-10 EA-07 NEA-10 ACDA-07  
TRSE-00 OMB-01 /117 W  
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R 082058Z JUN 77  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC 3933  
INFO AMEMBASSY ANKARA  
AMEMBASSY ATHENS  
AMEMBASSY LONDON  
AMEMBASSY NICOSIA

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E.O. 11652: N/A  
TAGS: PFOR, UNSC, CY  
SUBJECT: SYG'S REPORT ON CYPRUS, JUNE 7, 1977

1. SYG'S REPORT ON THE UNITED NATIONS OPERATION IN CYPRUS FOR THE PERIOD 7 DECEMBER 1976 TO 7 JUNE 1977 WAS CIRCULATED AS A UN DOCUMENT ON JUNE 7. KEY PARAS FROM THE OBSERVATIONS SECTION ARE REPRODUCED BELOW. UN SECRETARIAT OFFICIAL CONVEYED TO US IN PASSING THAT WITH REGARD TO PARA 60, THE TURKISH MISSION INFORMED THE UN SECRETARIAT THAT ITS GOVERNMENT WOULD WITHHOLD ITS CONSENT ON UNFICYP'S EXTENSION UNTIL IT HAS REVIEWED THE DRAFT RESOLUTION.

### 2. QUOTE VII. OBSERVATIONS

51. THE SITUATION IN CYPRUS HAS BEEN QUIET DURING THE PERIOD UNDER REVIEW, ESPECIALLY SINCE THE MEETINGS BETWEEN THE LEADERS OF THE TWO COMMUNITIES THAT WERE HELD ON 27 JANUARY IN THE PRESENCE OF MY SPECIAL REPRESENTATIVE AND ON  
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12 FEBRUARY 1977 UNDER MY PERSONAL AUSPICES. THUS, THREE YEARS AFTER THE EVENTS OF 1974, A SUBSTANTIAL TREND TOWARD STABILIZATION OF THE SECURITY SITUATION HAS DEVELOPED AND IS BEING MAINTAINED, THANKS IN GOOD PART TO THE CONTINUING PEACEKEEPING EFFORTS OF UNFICYP WITH THE INDISPENSABLE CO-OPERATION OF THE PARTIES. HOWEVER, THIS EVOLUTION HAS YET TO RELIEVE THE UNDERLYING POLITICAL TENSION IN THE

ISLAND, AND THE PROGRESS BEING MADE TOWARD A SOLUTION OF THE BASIS PROBLEMS CONFRONTING THE TWO COMMUNITIES IN THE TERRITORIAL, CONSTITUTIONAL AND ECONOMIC FIELDS REMAINS DISAPPOINTINGLY SLOW.

52. THE MAIN AREA OF RELATIVE STABILIZATION HAS BEEN IN THE MILITARY FIELD. THE SITUATION ALONG THE CEASE-FIRE LINES HAS BEEN QUIET. THERE HAVE BEEN NO SERIOUS BREACHES OF THE CEASE-FIRE BY SHOOTING DURING THIS PERIOD, AND THE NUMBER OF VIOLATIONS BY MOVEMENT FORWARD HAS DECLINED CONSIDERABLY. THERE REMAIN OF COURSE AREAS OF CONCERN, ESPECIALLY WITH REFERENCE TO THE CONTINUING EFFORTS OF BOTH SIDES TO IMPROVE OR STRENGTHEN THEIR POSITIONS IN THE CONFRONTATION AREAS. IT IS HOPED THAT BOTH SIDES WILL CONTINUE TO CO-OPERATE WITH UNFICYP IN IMPROVING LIAISON ARRANGEMENTS AT ALL LEVELS WITH A VIEW TO DE-ESCALATING MILITARY ACTIVITIES, DEFUSING ANY INCIDENTS THAT MAY ARISE AND REDUCING TENSION IN GENERAL.

53. AN IMPORTANT ASPECT OF UNFICYP'S EFFORTS IN MAINTAINING THE CEASE-FIRE CONCERNS THE MAINTENANCE OF THE STATUS QUO, INCLUDING INNOCENT CIVILIAN ACTIVITY AND THE EXERCISE OF PROPERTY RIGHTS, IN THE AREA BETWEEN THE CEASE-FIRE LINES. UNFICYP HAS SOUGHT TO FACILITATE NORMAL FARMING ACTIVITY BY MEMEBERS OF BOTH COMMUNITIES ON LAND OWNED BY THEM IN THAT AREA. THERE ARE NOW WELL OVER 100 LOCATIONS IN THE AREA WHERE GREEK CYPRIOTS AND TURKISH CYPRIOTS WORK PRODUCTIVELY ON THEIR LAND, UNDER UNFICYP CONTROL AND ESCORTS AS NECESSARY. PRACTICAL ARRANGEMENTS IN THIS REGARD WHICH LIMITED OFFICIAL USE

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SAFEGUARD THE PRINCIPLES OF THE CEASE-FIRE AND SERVE THE INTERESTS OF BOTH SIDES WILL CONTINUE TO BE WORKED OUT, HAVING IN MIND ESPECIALLY THE DESIRABILITY OF NORMALIZING THE SITUATION IN CERTAIN LOCATIONS WHICH HAVE GIVEN RISE TO TENSION IN THE PAST. IT IS MY EARNEST HOPE THAT BOTH SIDES WILL CO-OPERATE FULLY WITH UNFICYP IN THIS ENDEAVOUR.

54. THE DAILY EXODUS OF GREEK CYPRIOTS FROM THE NORTH VIRTUALLY CEASED IN LATE JANUARY AND, WITH THE INSTITUTION OF A SYSTEM WHEREBY UNFICYP CAREFULLY MONITORS THE MOVEMENT OF GREEK CYPRIOTS BETWEEN THE NORTH AND THE SOUTH, THE TRANSFERS HAVE BEEN REDUCED TO A TRICKLE. THERE HAS BEEN A SLIGHT IMPROVEMENT IN THE LIVING CONDITIONS OF GREEK CYPRIOTS REMAINING IN THE NORTH, THOUGH COMPLAINTS OF PRESSURE ON THEM AND FRICTION BETWEEN CIVILIANS OF THE TWO COMMUNITIES ARE STILL VOICED FROM TIME TO TIME. THE SITUATION OF THE GREEK CYPRIOTS IN THE NORTH REMAINS A MATTER OF CONCERN, HAVING IN MIND THAT FREE AND NORMAL ACCESS BY UNFICYP TO THEIR HABITATIONS IS STILL NOT POSSIBLE.

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55. IT IS ALSO A MATTER OF CONCERN THAT THE ESTABLISHMENT OF THE INVESTIGATORY MACHINERY FOR TRACING MISSING PERSONS OF THE TWO COMMUNITIES, AS AGREED UPON AT THE HIGH LEVEL MEETING HELD IN NICOSIA ON 12 FEBRUARY, HAS YET TO MATERIALIZE. I VERY MUCH HOPE THAT THIS MACHINERY CAN BE SET UP AND COMMENCE ITS HUMANITARIAN TASK WITHOUT FURTHER DELAY, IN THE SPIRIT OF THE AGREEMENT OF 12 FEBRUARY.

56. WHILE THE PEACE-KEEPING ASPECT OF THE UNITED NATIONS OPERATION IN CYPRUS HAS BEEN INCREASINGLY EFFECTIVE, THE PEACE-MAKING EFFORT CONTINUES TO ENCOUNTER SERIOUS OBSTACLES.

57. AFTER THE END OF THE VIENNA TALKS, I REPORTED TO THE COUNCIL ON 30 APRIL THAT IN SPITE OF MY EFFORTS AND THOSE OF MY SPECIAL REPRESENTATIVE, IT HAD NOT PROVED POSSIBLE TO REACH A STAGE WHERE AN EFFECTIVE NEGOTIATING PROCESS COULD EVOLVE OUT OF THE INTERLOCUTORS' STATEMENTS OF CONFLICTING POSITIONS (S/12323, PARA. 14). FOLLOWING THE RESUMPTION  
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OF THE TALKS IN NICOSIA IN MAY UNDER THE AUSPICES OF MY SPECIAL REPRESENTATIVE, THE SITUATION IN THIS REGARD HAS REMAINED UNCHANGED FOR THE TIME BEING. IT IS EVIDENT HOWEVER THAT CERTAIN POLITICAL DEVELOPMENTS ARE BEING AWAITED BEFORE THE NEXT STEP IS TAKEN.

58. THE TASK THAT NOW CONFRONTS THE PARTIES IS TO BRIDGE THE CONCEPTUAL AND SUBSTANTIVE DIFFERENCES THAT SEPARATE THEIR POSITIONS REGARDING THE BASIC STRUCTURE AND FUTURE DEVELOPMENT OF AN INDEPENDENT, NON-ALIGNED, BICOMMUNAL FEDERAL REPUBLIC OF CYPRUS. THAT THIS TASK, THOUGH DIFFICULT, IS NOT INSUPERABLE WAS INDICATED BY THE AGREEMENTS REACHED AT THE HIGH-LEVEL MEETINGS HELD EARLIER IN THE YEAR UNDER MY AUSPICES AND THOSE OF MY SPECIAL REPRESENTATIVE. THE NEXT STEP FOR THE PARTIES IS TO INITIATE THE PROCESS OF IDENTIFYING, EXPLORING IN DEPTH AND BROADENING SUCH COMMON GROUND AS MAY EXIST BETWEEN THEM WITH REGARD TO THE TERRITORIAL AND CONSTITUTIONAL ISSUES AND THE RELATED SPECIFIC QUESTIONS OF PRINCIPLE, WITH A VIEW TO SUBSTANTIVE NEGOTIATIONS ON THOSE ISSUES TAKING PLACE.

59. I STILL BELIEVE THAT THE NEGOTIATIONS BETWEEN THE REPRESENTATIVES OF THE TWO CYPRIOT COMMUNITIES, AT THE LEVEL OF THE INTERLOCUTORS AND AT OTHER LEVELS AS NECESSARY, ARE THE BEST AVAILABLE METHOD OF ACHIEVING A JUST AND LASTING SETTLEMENT OF THE CYPRUS PROBLEM. I INTEND TO CONTINUE THE MISSION OF GOOD OFFICES ENTRUSTED TO ME BY THE SECURITY COUNCIL. I HOPE THAT THE CURRENT SERIES OF MEETINGS BEING HELD BY THE INTERLOCUTORS UNDER THE AUSPICES OF MY SPECIAL REPRESENTATIVE WILL CLEAR THE WAY FOR SUBSTANTIVE NEGOTIATIONS ON ALL ISSUES AT THE NEXT ROUND OF TALKS IN VIENNA. I AM DETERMINED TO SPARE NO EFFORT TO ASSIST THE PARTIES IN THIS REGARD AND WILL CONTINUE TO PLACE MYSELF AT THEIR DISPOSAL WHENEVER IT APPEARS THAT BY SO DOING THIS DIFFICULT BUT VITALLY IMPORTANT ENDEAVOUR MAY BE FURTHERED.

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60. HAVING CONSIDERED CAREFULLY ALL ASPECTS OF THE SITUATION CONCERNING CYPRUS, I HAVE CONCLUDED ONCE AGAIN THAT IN EXISTING CIRCUMSTANCES THE CONTINUED PRESENCE OF UNFICYP REMAINS ESSENTIAL. THE FORCE IS AN INDISPENSABLE FACTOR IN KEEPING THE POTENTIALLY EXPLOSIVE SITUATION IN THE ISLAND UNDER CONTROL, SUPERVISING THE CEASE-FIRE, MAINTAINING THE STATUS QUO IN THE AREA BETWEEN THE LINES, AND HELPING TO DEFUSE INCIDENTS AND OTHER PROBLEMS ARISING BETWEEN THE PARTIES. IN HELPING TO MAINTAIN QUIET IN THE ISLAND, THE FORCE ALSO FACILITATES THE CONTINUED SEARCH FOR A PEACEFUL SETTLEMENT. I THEREFORE RECOMMEND TO THE SECURITY COUNCIL

THAT IT EXTEND THE MANDATE OF UNFICYP FOR A FURTHER PERIOD  
OF SIX MONTHS. IN ACCORDANCE WITH ESTABLISHED PRACTICE, I  
HAVE UNDERTAKEN CONSULTATIONS WITH THE PARTIES CONCERNED  
ON THIS SUBJECT AND SHALL REPORT TO THE COUNCIL ON THESE  
CONSULTATIONS AS SOON AS POSSIBLE. UNQUOTE  
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## Message Attributes

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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009